## MINUTES OF THE 10TH ORDINARY MEETING OF THE COUNTRY COORDINATING MECHANISM - CCM/BRAZIL

**DATE:** 14/05/2009

VENUE: HOTEL CARLTON - BRASÍLIA - DF

## **MEMBERS PRESENT:**

Afrânio Lineu Kritski Brazilian Tuberculosis Research Network

Alexandre Milagres Ataulpho de Paiva Foundation

Carlos Mangabeira National Malaria Prevention and Control Programme

Celina Cadena/Baré Representative of people affected by Malaria

Cristina Boaretto FIOTEC

Draurio Barreira

Eduardo Barbosa

Hélio Arthur Bacha
Jair Brandão Filho
João Marcos Romain
José Júlio Rodrigues

National Tuberculosis Control Programme
National STD and HIV/AIDS Programme
National STD and HIV

Manfred Göbel German Association for the Care of People Living with Hansen's

Disease and Tuberculosis - DAHW

Mariângela Simão
Nadja Faraone
Nadja Faraone
Nereu Henrique Mansano
National STD and HIV/AIDS Programme
São Paulo Tuberculosis Social Watch Network
National Council of State Health Secretaries

Patrícia Paine United States Agency for International Development – USAID

Patrícia Werlang Metropolitan Committee to fight Tuberculosis

Rodolfo Rodrigues Pan American Health Organization

Vera Galesi Metropolitan Committee to fight Tuberculosis Virgínia Perrucho Metropolitan Committee to fight Tuberculosis

## INVITED PARTICIPANTS:

Ana Maria Campos Marques Brazilian Society of Pneumonology and Tuberculosis

Carlos Edson da Silva Ministry of Defence/Coprecos

Gabriela Leite Redtrasex

Hélia Mara de Deus Casa Servo de Deus

José Luiz Amarante Ministry of Defence/Coprecos

Liandro Lindner
Mauro Sanchez
Sandro Terabe
Silas Guedes de Oliveira
National Tuberculosis Control Programme
National Tuberculosis Control Programme
National STD and HIV/AIDS Programme
Amazonas Tropical Medicine Foundation

Sílvia Rosana Greche Ataulpho de Paiva Foundation
Tânia Arruda Ministry of Defence/Coprecos

Taylane Franco National Tuberculosis Control Programme

## **AGENDA**

- 1. Presentation of the participants
- 2. Reading and approval of the Minutes of the previous CCM Meeting
- 3. General announcements
- 4. Discussion on the Metropolitan Committees
- 5. Presentation and discussion of the four projects to be submitted to the 9<sup>th</sup> Round
  - ü AIDS Project
  - ü Tuberculosis Project
  - ü Redtrasex Project
  - ü Coprecos Project
- 6. Other Business

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Beginning of the meeting - Presentation of the participants. Draurio Barreira opened the meeting greeting the participants and justifying the absence of Secretary Gerson Penna, who was taking part in an event on H1N1 Influenza. He then asked the participants to introduce themselves so that their presence could be recorded in the minutes and also to verify the quorum. Some people apologized for being late. Rita Smith's absence was justified owing to an accident. Before moving on to the first item on the agenda, **Draurio Barreira** explained that this was an important meeting because it was the Country Coordinating Mechanism's - CCM - last meeting before the deadline for Round 9 proposal submission. He also said that these minutes, translated into English, will form the supplementary document to legitimize the proposals submitted and that the signatures of the full members, are therefore essential, or in their absence, the signatures of their formal substitutes. Finally, he stated that the proposal for tuberculosis control in prisons had been taken off the agenda in common agreement following the meeting held in Rio de Janeiro in March. Draurio Barreira then moved on to the first item on the agenda. Approval of the Minutes of the 9th CCM Ordinary Meeting. Having confirmed that everyone had received the minutes by e-mail, Draurio Barreira asked for comments. To start with, he stated that in his opinion the minutes of the previous meeting did not reflect the richness of the discussions that had taken place in the Rio de Janeiro meeting. He also emphasized that the justification for the absence of Secretary Gerson Penna needed to be included in the minutes, as he had been summoned by the Minister of Health to take part in an event with the President of the Republic in Salvador. He disagreed with the text attributed to him stating that the CCM was a political body, when in truth what he had said was intended to stress the CCM's role as a forum for the discussion of policies. Jenice Pizão asked for her name to be corrected as well as the reference to "PositHIVe" Women Citizens. Hélio Bacha proposed that the decisions of the 9th meeting be consolidated in the form of an executive summary. All the members agreed and Liandro Lindner was asked to make efforts to recover the recordings of the meeting. There being no more comments in relation to the minutes, the meeting moved on to the next item on the agenda. Announcements. Draurio Barreira asked Patrícia Werlang to comment on the workshop held by the Pan American Health Organization in Bogotá on May 4th to 8th. He recalled that the tuberculosis project had been presented at the workshop and that, generally speaking, the evaluations had been very good. Patrícia Werlang told the meeting what had taken place at the workshop and the principal recommendations presented by the participating countries (Brazil, Paraguay, Bolivia, Ecuador, Haiti, Jamaica and Colombia), all of which have projects in execution. She said that the workshop had been evaluated positively, but highlighted that a common criticism had been made in relation to the tight deadlines, which had been detrimental to the enhancement of the proposals. Rodolfo Rodrigues explained that the purpose of the workshop was not to work on the enhancement of the proposals, but rather to revise them. José Júlio commented on a forum on tuberculosis that had been held in the city of Belém, one of the results of which was the production of a document entitled the Letter of Belém. Draurio Barreira mentioned a meeting held in Cáceres. in Spain on April 1st to 3rd. According to him, on that occasion an evaluation had been made of the development of the tuberculosis project and its future development in the period 2011-2013. He stated that 40 countries were present at the event, including all the donor countries, and that the core of the discussions had been the maintenance of Global Fund funding for low and middle income countries, as defended by Argentina, Brazil and Portugal, but opposed by the other 37 countries, which positioned themselves in favour of funding exclusively for low income countries. He stated that therefore everything pointed to Brazil probably becoming ineligible in the near future because it will stop being a low middle income country and will become a high middle income country. Furthermore, he added that despite donor information that no cuts would be made to the resources allocated, it was possible that there might be cuts to projects that do not achieve 100% execution. There had also been information that all the projects may suffer a 10% linear cut, as had already happened with the malaria project. With regard to this issue, Cristina Boaretto explained that letters had been sent to the Metropolitan Committees explaining this new situation. She said that project execution had been 50% in the first year and that, if this implied resource reduction in the second year, priorities would have to be reviewed and re-discussed, so as not to have to make a linear cut. Alexandre Milagres also explained that what the Metropolitan Committees had asked

for had been safeguarded, and that the available resources had been remanaged. He also said that once the Global Fund's reply had been received, probably by the end of May, discussions would take place to ensure the resources necessary for the execution of the unfunded activities. Liandro Lindner commented that the National Tuberculosis Control Programme was holding a series of seminars about social watch, and the seminars had already been held in Campo Grande, Manaus and Porto Alegre. He said that the next seminars were due to take place on May 27<sup>th</sup> and 28<sup>th</sup> in Belo Horizonte, and June 30<sup>th</sup> and July 1<sup>st</sup> in Recife. According to Liandro, a recurring point observed during the seminars has been that municipal and state health councillors are unaware of how the CCM and the Global Fund function. Draurio Barreira commented that José Lázaro Ladislau was in Geneva for a meeting with Luca Occhini and that the expectation was that while he was there the payment of the first instalment of the malaria project resources would be authorized. Finally he asked that his thanks to PAHO be recorded in the minutes for the support given during the entire process of building and preparing the proposals. Discussion on the Metropolitan Committees. Draurio Barreira recalled that during the meeting held in Rio de Janeiro it had been proposed that a working group be set up to discuss the attributions of the Metropolitan Committees and their organizational structure. He stated that the group had already met once in São Paulo on April 24<sup>th</sup>. He requested that the results of the meeting be presented. Nadja Faraone read the minutes of the meeting and stressed that the discussions had reinforced the understanding that the Committees are spaces for accompanying the project and not for executing it. She raised the issue of the monitoring of the application of the Global Fund resources and reaffirmed that the Committees did not want to be legitimizers of mere numerical documents, but rather effective participants in the decision making process. She stressed that, yet again, the problems of communication had been highlighted and the need for greater interlocution between the stakeholders, these being obstacles that, according to the group, could be easily overcome if the CCM internal rules were complied with. With regard to the execution of their projects, all the Committees manifested difficulties, and that the support of the other stakeholders was essential. Finally she presented the proposals made by the group: i) that each Metropolitan Committee should analyse what is pending in order to negotiate with the Foundation for Scientific and Technical Development - FIOTEC: ii) that other working groups be created for information sharing: iii) that a list of interlocutors responsible for each area be sent to the Committees; and iv) that the CCM's internal rules be complied with. Draurio Barreira expressed his surprise at the results of the working group meeting. He reflected that the initial proposal had been that the group should not only discuss the functioning of the Metropolitan Committees, their attributions and their internal rules, in an attempt to harmonize these points, but also that the group should function as a forum to discuss positive experiences and present organizational proposals. In his view it appeared that the demand had not been well understood. He then informed the participants that in the meeting of the Executive Secretariat, held the previous day, some suggestions had been presented for submission to the CCM, including: i) that all the Committees prepare their internal rules and present the minutes of their foundation in order to legitimize themselves; ii) that all the Committees work in an inclusive manner, requiring that participating institutions present their internal rules or Charter of Principles; iii) that the Committees work as a mirror of the CCM, it being recommended that there be parity between government and civil society in the decision making process; and iv) and that from that date onwards the transfer of resources by the recipients to the Committees be made to legally registered institutions, it being possible for the resources to be administered by non-governmental organizations - NGOs. Having said that, Draurio Barreira opened the meeting for discussion, although he requested that the issues of articulation/communication that had been raised not be discussed because they were not on the agenda proposed. Jair Brandão stated that he thought the discussions had been positive, even though they had not been limited exclusively to what had been expected. As for the proposals presented by the Executive Secretariat, he said that he agreed with the proposal that the Committees should be a mirror of the CCM, but that he had doubts about the differentiation between chairs for civil society and chairs for the Academy, and also about resource administration by NGOs. He also said he disagreed that the Committees be institutionalized by means of formal registration. Draurio Barreira explained that the proposal was that the transfer should not be made to individuals, as this would result in an undesirable informality. Afrânio Kritski complemented the explanations by stating that the Metropolitan Committees had been created to assist in the process of Global Fund project execution and

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monitoring. He stressed however that a minimum executive structure needed to become consolidated so that these groups have the capacity to maintain themselves in the future. He commented that the discussion regarding a chair for the Academy had arisen because of a difficulty encountered at the Rio de Janeiro Committee, which did not accept the Academy as a civil society organization. Vera Galesi pointed out that although some of the points discussed had not concentrated on organizational attributions and aspects, they reflected what in fact was troubling the Committees. Eduardo Barbosa disagreed and said that the principal problem raised in the CCM meeting in Rio de Janeiro was precisely the organizational issue and disparity. With regard to formal registration, he manifested himself contrary, considering that the Metropolitan Committees would have conflicting interests when competing with other organizations because they have access to privileged information. Draurio Barreira explained that the proposal was not that the Committees become institutionalized, but that they create a structure similar to that of the Executive Secretariat. In order to move on with the discussions, Draurio Barreira submitted the following proposals for the members' approval: i) legitimization of the institutions participating in the Metropolitan Committees by means of internal rules the approval of which is recorded in minutes, or a Charter of Principles; ii) parity in decision making processes; and iii) transfer of resources to legally registered institutions. The members agreed to the proposals. Afrânio Kritski asked that the understanding that civil society organizations are all those that are not governmental be recorded in the minutes. As for the issue of resource transfers, Patrícia Werlang stressed that it would be important to set a time limit for the decision to be officially communicated to the Committees and implemented. It was therefore defined that the transfers will be maintained as they are until the end of Phase I, and that they will then only be made to legally registered institutions, without prejudice to starting this procedure earlier in the case of organizations that become registered before this time limit. Nadja Faraone offered to communicate what had been approved to the civil society representatives. With regard to the Working Group, **Draurio Barreira** suggested that the next steps should involve the preparation of a summary of the questions relating to the organization and structuring of the Metropolitan Committees, as well as a position regarding their internal rules, formally stating whether they are adequate or not, and whether changes are needed. The plenary session unanimously agreed to the suggestion. Nereu Mansano expressed his concern about the role of the Committees, which were set up as a result of the first tuberculosis project, in the discussions regarding the AIDS and malaria projects, which are not focused on specific metropolitan regions. Jair Brandão agreed with this observation stated that, although it is polemic, this discussion would be important for future projects. Presentation and discussion of the four projects to be submitted to the 9<sup>th</sup> Round. AIDS Project. Initially, **Draurio Barreira** explained that all the proposals on the agenda had already been discussed on other occasions. For this reason, the purpose of presenting them again was simply to present the finalized versions and, if necessary, accept suggestions for the last time. Eduardo Barbosa commented on the work done to build the AIDS proposal and which had started shortly after Round 8. He described the principal and specific objectives, the focus of the proposal and highlighted how the project had been constructed collectively. He pointed out that the budget had increased slightly, to 30.9 million Euros and stated that the recipients continued to be those that had been approved in Salvador, for Round 8, namely: Pathfinder do Brasil (recipient 1, responsible for objectives 1 and 2) and the Ataulpho de Paiva Foundation - FAP (recipient 2, responsible for objectives 3 and 4). He stated that there was also the possibility of PACT Brasil being a third recipient. Draurio Barreira thanked him for the presentation and opened for discussion. Afrânio Kritski congratulated Eduardo Barbosa and highlighted a suggestion made during the meeting in Colombia about civil society mobilization. As this theme had been included as a specific objective of the tuberculosis proposal, there was concern about avoiding overlapping. Apart from that, he asked what the interface with the Metropolitan Committees would be. Eduardo Barbosa explained that the question of the Committees had not been specified, but that nevertheless it permeated the entire proposal, having been described in the process of articulation between the government and civil society. In addition, he pointed out that a government-civil society interface was also provided for in another two projects that complemented each other: one for improving governance and working with communities and the other aimed at civil society in order to improve the response. As to overlapping, he stated he believed that it did not exist, considering that the AIDS proposal, differently to the tuberculosis proposal, was not focused on care, but on social mobilization and on

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civil society actions. José Júlio suggested that the sub item on the Joint United Nations Programme on HIV/AIDS - UNAIDS thematic group should be reviewed, since he stated that it is coordinated by the United Nations Educational, Scientific and Cultural Organization - UNESCO and not by PAHO. In addition, he requested that civil society participation be mentioned in the report. Rodolfo Rodrigues praised the project's character of sustainability and asked how those responsible for elaborating it had worked in order to obtain the adequate responses. Eduardo Barbosa stated that in addition to an external consultant, the proposal had been built with the aid of partners who had already worked with Global Fund projects. Afrânio Kritski asked whether the proposal contemplated the decision taken in Salvador that the administration charge plus overheads should not exceed 6% of the total amount. Eduardo Barbosa explained that the limit of 5% had been set in the project. There being no more questions, the next project was presented. Tuberculosis Project. Afrânio Kritski presented the background to the development of the project, highlighting its objective and the way it was built. He then related the weak points pointed out by the reviewers at the meeting in Bogotá. He said that the principal weaknesses involved the increase in the number of diagnosed cases and the way in which the country intended to deal with this, the laboratory training, the difficulty with cost units and the development of the Information System, which was assessed as being very burdensome. He explained that in order to correct and/or make clearer all the points raised, a preliminary proposal had been prepared which had already been submitted to the Technical Committee and also submitted to external evaluation in Bogotá. He stated that the project budget was 55 million Euros and that the next steps involved the incorporation of final adjustments to the text, the holding of public consultation and the sending of the proposal to the CCM members for their comments, criticisms and final suggestions. Afrânio Kritski also asked for his thanks to Matias Reyes for his help during this phase to be recorded in the minutes. Draurio Barreira thanked him for the presentation and opened for discussion. Patrícia Werlang evaluated as being positive the inclusion of training for leaders and emphasized that this had made a good impression on the reviewers compared to Round 8. She expressed concern, however, about the way in which collective participation would take place, given the short amount of time left. Afrânio Kritski stated that the main concern would be to listen to what people had to say and maintain clearness in avoiding overlapping with the current project, and that suggestions received would be evaluated on this basis. Patrícia Werlang reflected whether the quickest way of ensure discussion would be to make use of the legitimacy that the social movement representatives on the CCM have in relation to their grassroots. Draurio Barreira agreed that this was a possible solution and that this commitment could be taken on by those present, without prejudice to the public consultation by e-mail. With the agreement of all those present, he determined that the contacts be centralized on Mauro Sanchez and Afrânio Kritski. Redtrasex Project. Gabriela Leite presented the project, highlighting its regional character. According to Gabriela, 17 countries are involved and the main objective of the proposal is to contribute towards the reduction of HIV prevalence in populations of female sex workers in Latin America and the Caribbean. She stated that the focus of the activities is not restricted to the areas in which the Ministry of Health acts, but seeks to cover other fronts and a variety of partnerships. She stated that the project's budget for five years is estimated in 9.8 million Euros. Draurio Barreira asked whether funding could cover countries that are not considered eligible by the Global Fund, such as Chile. Gabriela Leite replied that there are different types of calls for proposals, some aimed at countries and others aimed at regional organizations. She explained that the problem, at that moment in time, was not Chile but rather Colombia, given the CCM restrictions as to the inclusion of that country in the project. She also informed that when a country does not have a CCM, the project is submitted via the AIDS Programme. She concluded her presentation highlighting that, in the event of the project being approved, a letter from the CCM and a copy of the minutes would be necessary in order to send the proposal to Buenos Aires. Draurio Barreira stated that he would provide all the documentation needed to submit the proposal and offered to sign the letter if needs be. Coprecos Project. Carlos Edson began his presentation by explaining the meaning of the acronym COPRECOS - the Latin American Armed Forces and Police Forces STD and AIDS Prevention and Control Committee. He then explained the reason why COPRECOS had been created and why the project had been prepared. He highlighted the relevance of an action focused on this population, given the large number of Brazilian soldiers on peace missions in conflict areas. He stated that there was no overlapping with other national programmes, but rather complementarity, with the possibility of

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synergetic actions, given the project's peculiarities, such as, for example, the difficulties faced by governments and civil society groups in reaching conflict-torn regions. He said that as it was a regional initiative, the countries involved in the proposal were basically the same as those in the Redtrasex proposal and that one of the objectives was to transform antagonistic agents into agents that promote and defend the citizenship of vulnerable populations, and that the proposal provided for a large-scale educational programme in military training schools. The budget proposed is 68 million dollars for 5 years and 18 countries. He said that the project had been submitted to Round 8 and had been classified in category 3. Jenice Pizão asked whether the proposal explicitly provided for transverse actions with tuberculosis. Carlos Edson replied that there was no explicit transversality, but that he believed that this interface between one theme and another was natural. Celina Cadena praised the proposal and highlighted its amplitude, stressing the need for special attention to the country's frontier regions. Draurio Barreira thanked him for his presentation and opened for discussion. There being no further comments, He submitted the projects presented to the approval of those present at the meeting. All the projects were approved by all the members, without restrictions. Draurio Barreira then requested that all those present sign the proposals. Once they had been signed. He thanked everyone for participating and brought the meeting to a close.

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